

□ 1615

I am hopeful that today it will be passed by the full House with similar support and will be swiftly considered in the Senate.

Mr. Speaker, I urge my colleagues to support H.R. 2901, the Flood Insurance Market Parity and Modernization Act.

Mr. DEFAZIO. Mr. Speaker, I yield back the balance of my time.

Mr. CURBELO of Florida. Mr. Speaker, I yield myself such time as I may consume.

I thank my colleague from Florida (Mr. MURPHY), whom I saw in the Everglades on Friday. We were celebrating another great victory for Floridians there.

Here today we are again celebrating that we have been able to get something done with the support of our colleagues on behalf of the people of our State.

We decided early on in this Congress that we would work together to protect our coastal communities, and that is exactly what we are doing here today.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Florida (Mr. CURBELO) that the House suspend the rules and pass the bill, H.R. 1684, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

## COMBATING TERRORIST RECRUITMENT ACT OF 2016

Mr. McCAUL. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4820) to require the Secretary of Homeland Security to use the testimonials of former or estranged violent extremists or their associates in order to counter terrorist recruitment, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 4820

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

This Act may be cited as the “Combating Terrorist Recruitment Act of 2016”.

### SEC. 2. DIRECTIVE.

(a) IN GENERAL.—The Secretary of Homeland Security shall incorporate, to the extent practicable, into Department of Homeland Security efforts to combat terrorist recruitment and communications the public testimonials of former violent extremists or their associates, including friends and family. Such efforts may include the following:

(1) Counter-messaging of foreign terrorist organization communications and narratives.

(2) Related community engagement and public education efforts.

(b) COORDINATION.—The Secretary of Homeland Security shall, where appropriate, co-

ordinate the efforts described in subsection (a) with the heads of other Federal departments and agencies, as appropriate, and, to the extent practicable, engage nongovernmental and international partners in the identification and use of testimonials described in such subsection.

(c) RULE OF CONSTRUCTION.—Nothing in this Act may be construed to require the Secretary of Homeland Security to collect testimonials directly from former violent extremists or their associates, including friends and family.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Texas (Mr. McCAUL) and the gentleman from Mississippi (Mr. THOMPSON) each will control 20 minutes.

The Chair recognizes the gentleman from Texas.

### GENERAL LEAVE

Mr. McCAUL. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days within which to revise and extend their remarks and to include any extraneous materials to the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Mr. McCAUL. Mr. Speaker, I yield myself such time as I may consume.

I rise in strong support of the Combating Terrorist Recruitment Act of 2016. I commend Mr. FLEISCHMANN for offering this bipartisan counterterrorism bill at a time when we are in the highest terror threat environment since 9/11.

We have more than 1,000 homegrown terror investigations in all 50 States, and we have arrested over 80 ISIS supporters in our country, many for plotting attacks.

Terrorists are radicalizing our citizens online and across borders, which is why we need this legislation. It requires that the Secretary of Homeland Security use the testimonials of former extremists and defectors to help stop terrorist recruitment.

President Obama himself—and I agree with him on this issue—argued last year: We need to lift up the voice of those who know the hypocrisy of groups like ISIS firsthand, including former extremists.

He also noted: “Former extremists . . . can be powerful messengers in debunking these terrorist ideologies.”

Our foreign partners are already using these types of testimonials overseas. So is our State Department. But we need to be doing this counter-messaging here at home.

Homeland Security Secretary Jeh Johnson said in front of my committee last month: My priority has been focusing on communities that I believe are most vulnerable to the appeals from ISIS, al Qaeda, and other terrorist groups overseas who are actively targeting individuals in these communities . . . This is as important as any of our other homeland security missions.

I commend Secretary Johnson for his words and his work, but we are not act-

ing quickly enough. That is why this bill was one of the top recommendations of the bipartisan task force we created last year to look at this threat.

In their final report, the Democratic and Republican Members who led the task force said America needed to launch a concerted effort to use the testimonials of former extremists to combat terrorist propaganda.

This is from a Virginia defector. Just last month an ISIS defector from Virginia was picked up in Iraq. He said he wanted to send a message to the American people that life with ISIS was miserable and that the group did not represent Islam. These are the types of voices we need to amplify so as to keep others from making the same mistakes.

Some have argued that this bill limits the DHS in allowing it only to counter-message groups like ISIS and al Qaeda, but that is simply false. In fact, at our markup, legislative counsel told the members: “The current language in the bill is extremely broad-based. It does not place a limitation on anything.”

Although our bipartisan task force focused on foreign terrorist threats, the bill gives the Secretary the flexibility to address the full array of dangerous groups that threaten our people both here at home and abroad. I am proud to say that the majority of Republicans and Democrats on the House Homeland Security Committee support this legislation.

Terrorists are recruiting our citizens at the speed of broadband. So we can’t move at the speed of bureaucracy. Today Congress has an opportunity to fight back. I urge all Members to join me in supporting this bill.

Mr. Speaker, I reserve the balance of my time.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield myself such time as I may consume.

I rise in opposition to H.R. 4820, the Combating Terrorist Recruitment Act of 2016.

It is troubling that some of my colleagues have circulated misinformation about this bill. Let me set the record straight.

The Department of Homeland Security has repeatedly told my committee that H.R. 4820 is unnecessary insofar as the Department can already integrate public testimonials of former terrorists and violent extremists into its efforts to counter violent extremism and terrorism.

In fact, yesterday I spoke with Secretary Johnson, and he reiterated that DHS has the authority it needs to carry out its countering violent extremism efforts and that this bill is unnecessary.

I oppose H.R. 4820 today for the same reason I opposed it when it was considered earlier this month in committee. H.R. 4820 is nothing more than a message bill, a bill that sends the message to DHS to focus its counter-messaging efforts on foreign terrorist groups.

Domestic terror groups, like foreign terrorist organizations, recruit and spread propaganda through social media and online platforms. This bill ignores the fact that domestic terror groups, like foreign terrorist organizations, kill Americans.

Since September 11, terrorists who have espoused their ideology of foreign terrorist organizations have been responsible for killing 45 innocent Americans on U.S. soil. During that same period, members of domestic terrorist organizations have murdered more than 48 Americans.

If you ask law enforcement leaders across this country what keeps them up at night, they will likely say the prospect that there is a sovereign citizen group or militia plotting in their jurisdictions.

Just last month the Atlanta police chief testified before my committee that he is deeply concerned about homegrown extremists and militia activity. His testimony echoes the results of a recent survey in which 74 percent of law enforcement identified anti-government extremism as one of the three terrorist threats in their jurisdictions.

In the last 2 months, we have seen the development of domestic terrorists: an attack on police officers in Georgia by a self-appointed wizard of the Ku Klux Klan; the conviction by a Federal grand jury in Mississippi of two members of the Aryan Brotherhood of Mississippi for their participation in various criminal acts, including those of drug production, trafficking, kidnapping, and murder; the indictment of two members of a sovereign citizen group in Columbus, Ohio, for building a bomb that was modeled after the suicide vests that were used in the November Paris attack; a four-count indictment against a member of a Michigan sovereign citizen group for selling women and children into sexual slavery. Such abusive activities are chillingly similar to those of ISIL.

In recognition of these facts, I, together with like-minded committee Democrats, made multiple proposals during and after the markup to fix the bill. We offered an amendment to define "violent extremist" to encompass not only those engaged in ideologically motivated international terrorism, but also in domestic terrorism.

It was rejected. We offered an amendment to insert "domestic terrorist organization." It was also rejected. Even after the markup, we made three more proposals to fix the bill. Each was rejected.

By refusing to include any mention of domestic terrorist organizations, H.R. 4820 represents a significant departure from the holistic, comprehensive approach that has been espoused by the Obama administration to counter ideologically based violence.

Since 2011, with the publication of the "Empowering Local Partners to Prevent Extremism in the United States" strategy by the White House,

Federal efforts to prevent such terrorism have been guided by the recognition that violent extremists are inspired by a range of religious, political, or other ideological beliefs.

The passage of H.R. 4820 would send the wrong message. As such, I urge a "no" vote.

I reserve the balance of my time.

Mr. McCAUL. Mr. Speaker, I yield 5 minutes to the distinguished gentleman from Chattanooga, Tennessee (Mr. FLEISCHMANN), the sponsor and author of the bill.

Mr. FLEISCHMANN. Mr. Speaker, I rise in strong support of my bill, H.R. 4820, the Combating Terrorist Recruitment Act.

I wish to thank Chairman McCAUL and the members of the Homeland Security Committee for all of their hard work on this bill.

I will never forget the moment back in July—I was standing on this floor—when I was told about the shootings at two military installations in Chattanooga, Tennessee, the town in which I live and proudly represent. As many of you may remember, four marines and one sailor were killed in the attack while several others were wounded.

Just this past December, following the FBI investigation, Director James Comey concluded that the shootings "were motivated by foreign terrorist organization propaganda."

Given the recent attacks in Chattanooga and San Bernardino, as well as in Paris and Brussels, we need to use every tool in the toolbox to combat this new brand of extremism.

This bill implements one of the key recommendations made by the Homeland Security Committee's bipartisan task force, one that is specifically designed to counter terrorism and foreign fighter travel.

This bill does not forbid DHS from countering all forms of extremism, but the bill does provide examples of how DHS can fulfill the requirement, such as counter-messaging foreign terrorist organizations, which are actively recruiting in our country at an alarming rate.

This bipartisan legislation requires the Secretary of Homeland Security to amplify the testimonials of former extremists and defectors to fight the propaganda and the recruitment of terrorist groups like ISIS.

Foreign terrorists are using technology to radicalize Americans at a troubling pace, which continues to increase. More than 250 Americans have traveled or have attempted to travel to fight with jihadists in Syria and Iraq, and the FBI says there are open counterterrorism investigations in all 50 States, mostly ISIS related. Many of these individuals were pulled in by terrorist propaganda.

□ 1630

ISIS is luring Americans with empty and false promises that do not reflect the true reality on the ground in places like Syria and Iraq. The true reality

centers on fear, suffering, and the murder of innocent people throughout the region and around the world.

Several recent defectors from ISIS have admitted that joining the group was a terrible mistake. One young fighter said he found it very hard to live there and no longer believes the group represents their religion.

We need to do all we can to amplify the messages from these disillusioned terrorists who have firsthand experience with the evil and hypocrisy of these extremist groups.

The State Department and many of our key allies already utilize the testimony of those disaffected by the true reality of these terror groups, and the concept was also endorsed by the Department of Homeland Security's Homeland Security Advisory Council last spring.

Unfortunately, there may be partisan opposition to this bipartisan bill. The majority of the Homeland Security committee members, on both sides of the aisle, supported the bill in committee.

I will say it again: this bill received a majority of votes from both sides of the aisle in committee. Let's not put partisanship ever ahead of our Nation's security.

This is a commonsense measure to hinder those recruiting efforts of groups like ISIS with the testimony of those who have seen the evil of these groups firsthand.

I urge the support of my colleagues.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield 2 minutes to the distinguished gentlewoman from New Jersey (Mrs. WATSON COLEMAN).

Mrs. WATSON COLEMAN. Mr. Speaker, I rise in opposition to H.R. 4820, the so-called Combating Terrorist Recruitment Bill.

H.R. 4820 omits any mention of domestic terrorist organizations, a significant departure from the holistic, comprehensive approach that is adopted by the administration to counter ideologically based violence. This bill isolates the enemy to be those who are Islamist, those who are foreign, and those who are being radicalized by foreigners.

How does this bill address the threat of terror from those who are not just jaded jihadists, like this bill was initially titled, but, rather, a part of domestic militia or part of a rightwing, ultra-conservative, racist organization that wants to kill African Americans or other vulnerable populations?

A recent study by the Police Executive Research Forum and the Triangle Center on Terrorism and Homeland Security found that State and local law enforcement personnel are almost twice as concerned about rightwing and antigovernment terrorism as they are about the threat from al Qaeda, ISIS, and similar groups.

The concerns of State and local law enforcement about domestic terrorism are well placed. Within the last year, we have seen a rightwing terrorist kill

nine people at Mother Emanuel in Charleston and an anti-abortion terrorist kill three people at the Planned Parenthood facility in Colorado.

Since the attacks of 9/11, within the United States, domestic terrorists have killed 48 people, more than those killed by foreign terrorist-inspired attacks.

Shouldn't we be concerned about those who have demonstrated the greatest threat to our homeland in the last 15 years?

H.R. 4820 represents a marked departure from a national strategy to combat terrorism and that recognizes that individuals who promote and use violence against the U.S. are inspired by a range of religious, political, or other ideological beliefs.

The SPEAKER pro tempore (Mr. CURBELO of Florida). The time of the gentlewoman has expired.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield an additional 30 seconds to the gentlewoman.

Mrs. WATSON COLEMAN. This bill only serves to perpetuate the stigma associated with just one group of people who happen to practice Islam. It does not recognize a full range of terrorist threats to our homeland.

I urge my colleagues to vote "no" on H.R. 4820.

Mr. McCAUL. Mr. Speaker, I yield 1½ minutes to the gentleman from New York (Mr. KATKO), the original cosponsor of the bill and the chairman of the bipartisan task force.

Mr. KATKO. Mr. Speaker, I thank the gentleman from Tennessee for offering this legislation.

Mr. Speaker, America continues to witness the largest convergence of radical Islamic threats in the history of our country.

More than any threat before, ISIS demonstrated an ability to radicalize individuals throughout the world by utilizing the Internet.

However, these individuals are met with the cold, hard reality that ISIS does not offer luxury, happiness, or peacefulness. On the contrary, these individuals are thrust onto the battlefield with little or no training and little or no regard for their lives.

Some, when faced with the truth, try to turn back. Among those who recognize ISIS for the barbaric, destructive force that it is, some have actually dared to speak out against them, using their experience to dissuade others from risking their lives in order to wage war on innocent people.

One of these individuals was mentioned by my colleague, Chairman Mike McCaul, and that individual grew up across the river from here in Alexandria, Virginia.

Mr. Speaker, I rise to support the efforts of our law enforcement and intelligence officials by supporting this bill. The Combating Terrorist Recruitment Act of 2016, of which I am a cosponsor, requires a dissemination of testimonials from ISIS defectors to help stop the radicalization of at-risk individuals.

This bill comes from the bipartisan Task Force on Combating Terrorist and Foreign Fighter Travel, of which I served as a Republican lead. Using these testimonials would fill a gap that our bipartisan task force identified in a bipartisan manner.

I thank Chairman McCAUL, who has led this effort.

I encourage my colleagues to support this legislation.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield 2 minutes to the gentleman from New Jersey (Mr. PASCRELL).

Mr. PASCRELL. Mr. Speaker, I certainly don't question the motivations of the gentleman who has sponsored this bill. He is a good man, a good American, and loves his country, but I believe it is misdirected. I really do.

In my hand, if you remember, there is a report from 2009, the beginning of the Obama administration. All that work was done in the previous administration on this report. The report is quite revealing.

Anybody who is on Homeland Security should read it because it tells us that we need not only to carry out the oath of office, half of it, but we should defend the country against foreign intruders. Also, it says in our oath "domestic" as well.

This report lays out very clearly what is going on in the United States of America in our backyards. It was squashed.

I remember the day when a Democratic Secretary of the Homeland Security heard from me about it, that she should not have bent over because those on the other side wanted this report squashed.

There have been articles written since that time, 2009, of how it was squashed. They didn't want the American people to read this. That is quite, quite a report.

So I rise in opposition, Mr. Speaker, to H.R. 4820. No one loves this country more than the gentleman from Mississippi (Mr. THOMPSON). I am not on that committee anymore, but no one respects it more than BENNIE THOMPSON.

Why is he opposed to this? Is he opposed to this because he doesn't love his country as much as the folks on the other side of the aisle? I don't think so. Does he oppose it because he didn't sponsor it? I don't think so.

He opposes it because this excludes very specific things which we should not exclude.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield the gentleman from New Jersey an additional 1 minute.

Mr. PASCRELL. The House should not be picking and choosing what sources of terrorism the Department should focus on without taking into account all the facts. The House continues to ignore the threats posed by violent extremism, which are not limited to a single ideology.

Eric Hoffer, in the book "The True Believer," written many years ago, said that extremism is inspired by a range of reasons, including religious, political, or ideological beliefs. He says that these movements, regardless of the motive or end goal, simply need isolated individuals who are dispossessed in some way or other and need to feel part of something bigger than themselves.

Why don't we really get at the sources of the people who want to kill our kids and want to damage our properties, whether they come from afar or whether they are grown right here? Homegrown. Homegrown. And we are ignoring it. The FBI reports that time and time again.

Mr. McCAUL. Mr. Speaker, I yield 3 minutes to the gentleman from Texas (Mr. HURD).

Mr. HURD of Texas. "It's not a revolution or jihad. It's a slaughter. I was shocked by what I did."

"I found it very, very hard to live there. ISIS fighters don't represent the religion. I don't see them as good Muslims."

Mr. Speaker, those are the words of Americans who traveled overseas to fight alongside ISIS. They left home believing they were headed toward a great adventure. They were promised glory and honor, but what they found was death and a perversion of the religion they believe in.

These fighters were originally recruited to fight for ISIS through social media. Every day ISIS spreads their lies and propaganda, drawing in naive young Americans.

They do this in dozens of different languages, reaching people across the world. Even while ISIS loses ground on the battlefield, they are working hard to make it up in the digital sphere.

The Combating Terrorist Recruitment Act will allow us to take these powerful words of truth and use them to combat the lies that ISIS is spreading on social media.

Some may say this is unnecessary. Some may say: Why aren't we already doing this? We aren't. That is why we need this piece of legislation.

This bill requires the Secretary of Homeland Security to use the testimonials of former extremists and defectors as part of an ongoing effort to stop terrorist recruitment. These are individuals who have seen the brutality of terrorist groups firsthand and have rejected it.

This bill is not limited to specific groups. Let me repeat that one more time: This bill is not limited to specific groups.

It gives our counterterrorism professionals the flexibility needed to fight back against extremists as the threat environment and terrorist tactics change.

It also requires DHS to coordinate these efforts with other agencies, nongovernmental organizations, and foreign partners so that we do this the right way, finding the best outlets for undermining terrorist propaganda.

The bipartisan Foreign Fighter Task Force I served on recommends that we use these credible voices to fight against ISIS' online efforts.

The nonpartisan Homeland Security Advisory Council has urged DHS to use the testimonials of former extremists in our counternarrative efforts. Our foreign partners are already using these tactics and finding them effective.

Our young people are being targeted. We have the tools to help protect them. These tools can stop others in our hometowns from making a terrible mistake. We need to get in the online fight, but time is not on our side.

I encourage my colleagues to vote in favor of the Combating Terrorist Recruitment Act. Having spent 9½ years as an undercover officer chasing terrorists across the world, there is no such thing as a silver bullet. We have to do this piecemeal, and this bill is one step going in that direction.

Mr. THOMPSON of Mississippi. Mr. Speaker, I yield 2 minutes to the gentleman from Oregon (Mr. DEFAZIO), the ranking member on the House Transportation Committee.

Mr. DEFAZIO. Mr. Speaker, I rise today as one who served from the creation of the Homeland Security Committee until just a couple of years ago.

I am concerned about what I am hearing here today on the floor, and I am surprised. Perhaps we should insert the word "some," combating some terrorist recruitment in 2016.

Now, the chairman said that DHS certainly has the flexibility to address domestic terrorism. Well, that is true. But why leave out explicit mention of domestic terrorism?

□ 1645

Are you afraid of offending some rightwing nuts out there? What is the deal?

Seriously, I just went through this in Oregon. I have been on the Department of Justice and the FBI for about 2 years: Go get Cliven Bundy, get his cattle off the land, put the guy in jail.

They didn't do it. And what happened?

He taught his kids the way it was done. You show the government a gun, and they will run away, and you keep doing what you want, and you can deny that the Federal Government has the right to own any public lands in this country and try and take them over for private individuals.

Now, this is a serious threat. The Murrah building, there were no foreign terrorists involved, 168 dead, hundreds injured, and we can't explicitly put into this bill all terrorism, including domestic terrorism.

I really fear that some are worried that some of these rightwing extremist groups out there might be offended if we were to say that they are a threat to our Nation. Well, they are very much a threat, and this bill omitting that should have this bill denied passage on this floor and bring it back in a comprehensive way next week.

Mr. McCAUL. Mr. Speaker, I yield 2½ minutes to the distinguished gentleman from New York (Mr. DONOVAN).

Mr. DONOVAN. Mr. Speaker, I rise today in support of H.R. 4820, the Combating Terrorist Recruitment Act authored by Mr. FLEISCHMANN.

This bill is one step in implementing the recommendations of the Committee on Homeland Security's Foreign Fighter Task Force. This bipartisan team was charged with studying how our government can combat Western citizens who become radicalized and take up arms with terrorists. The President, senior national security officials, industry leaders, and experts have all expressed support for this concept.

While all self-radicalized terrorists deserve the consequences of their behavior, some realize just how profound they were mistaken after seeing the reality of life under ISIS. They sometimes recant and tell the truth about the atrocities that they have witnessed or committed. That is valuable information.

What this bill does is common sense. It directs the Secretary of Homeland Security to use testimony from these individuals as part of our efforts to combat violent extremists. President Obama himself stated that we need to "lift up the voices" of former extremists in order to expose the hypocrisy of ISIS, but this bill does not limit the Department's ability to countermeasure terrorist groups that threaten us no matter where they are located.

As we speak, ISIS is using social media and the Internet to radicalize young Americans who are vulnerable to a message of inclusion in a grand cause, no matter how sinister. Before they make a mistake that could cause them and others their lives, let's take every opportunity to counter ISIS' poisonous narrative. To hear from others like them who wanted to believe in ISIS and found the truth too late is a tactic we should utilize.

I urge my colleagues to pass this bill, which received bipartisan support in committee.

Mr. THOMPSON of Mississippi. Mr. Speaker, I have no further speakers and I am prepared to close.

Mr. McCAUL. Mr. Speaker, I yield 2½ minutes to the gentleman from Pennsylvania (Mr. PERRY).

Mr. PERRY. Mr. Speaker, I would like to thank the gentleman from Tennessee for offering this bill, as well as Chairman McCAUL for bringing it to the floor.

When the terrorists attacked in San Bernardino, many Americans said: What are we doing?

When you find out that these folks are trafficking on the Internet and messaging, they say: Where is our FBI? Where are the services protecting us, and why aren't they doing everything they can?

This is one thing they can do is offer testimonials from people who have been there who can give other people

who might be interested in joining the truth. Yet there are some folks here who don't want to do that. They are interested in misrepresenting this bill.

I want to remind everybody that this bill is the result of a bipartisan task force, a bipartisan task force, Member-led, that said we need to do exactly this, and unanimously move this forward to the full committee.

They say it is unnecessary. Well, if it is unnecessary, why isn't Homeland Security doing this already? Why not? How long are they going to wait?

They say that they offered amendments. Really? They offered amendments?

They couldn't be bothered to answer the chairman's call when he said: Hey, can you collaborate with us on this so we have a good bill that everybody is involved in.

They waited until the day of the markup, and then came in with a bunch of amendments and concerns. It was apparent that all they wanted to do was slow the process down and, as a matter of fact, move the process to some other date.

How long are we going to wait? Do you want to ask the relatives of those who are killed by these people how long they want to wait? How about the next ones?

Now, some on the other side have picked this up as this is a politically motivated agenda. I say some because not all. As a matter of fact, many on the other side voted to move this bill right to the floor where it is now.

I don't understand why they would want to have America be less safe. I don't understand, Mr. Speaker. We spent 4 hours—4 hours—going over a two-page bill. Two pages. We entertained what they wanted to change, and we did make some changes, but it was apparent that all they wanted to really do was stall and stall and move this process forward down the line and never get to it.

Mr. Speaker, we don't have any choice. We have to move forward now. Those in opposition are simply willfully refusing to see what all America sees. We need to address this threat immediately. It is a two-page bill, and it doesn't deny Homeland Security from doing anything that it has already been doing.

As a matter of fact, these folks on the other side demanded at that markup—they demanded—that we say that Homeland Security must do this. And the chairman said: Okay, if you want to demand that they do it, we will demand that they do it.

Mr. Speaker, I think we ought to make America safe and pass this bill.

Mr. THOMPSON of Mississippi. Mr. Speaker, in recent years, from Boston to Charleston, we have seen individuals operating within our communities and living among us plot to cause mass harm in the name of a violent extremist and hateful ideology. Today much has been made of the fact that the FBI has open investigations of ISIL-inspired activity in all 50 States. Far less

attention has been given to the number of open investigations of anti-government and militia groups, a number that grew by one-third in 2015 alone.

We cannot afford to turn a blind eye to the threats posed by any terrorist group or organization, as the bill before us today would do. Therefore, it is imperative that DHS use testimonials from violent extremists involved in all forms of violent extremism. Public testimonials can be a powerful tool to reach individuals who otherwise might be susceptible to terrorist propaganda.

Given the diversity in the threat landscape that we face, it just makes sense that any such effort should be comprehensive. Unfortunately, the bill's sponsors have decided that this bill should turn away from the comprehensive approach.

Mr. Speaker, again, let me indicate that the only real issue before us is the domestic aspect of terrorism. Domestic terrorist organizations have demonstrated time and time again, they have killed more Americans here on our soil than foreign terrorists have. The reason we are in opposition is we don't recognize that in this legislation. Our effort in markup, as well as here on the floor, is to make sure that all of the bad people get recognized, those international and foreign, but also those who are domestic.

Some of us have lived in parts of the country where domestic terrorism was a way of life for a lot of us, and because of that, we are very passionate on that subject. The Charleston situation was very unfortunate. That was an act of domestic terrorism. There is no question about it.

So why wouldn't we want to add those kind of extremist activities in this legislation so we can cover everyone?

That is really the opposition that we have had. For that reason, I urge my colleagues to join me in opposing H.R. 4820.

Mr. Speaker, I yield back the balance of my time.

Mr. McCAUL. I yield myself the balance of my time.

Mr. Speaker, Paris, Brussels, Chattanooga, San Bernardino. How many more?

Mr. Speaker, it is time to act, and act today on this important legislation that is bipartisan. It is important to point out—I know the ranking member has good intentions, but our bill allows DHS to combat terrorist recruitment by all dangerous organizations, as was brought out at the markup.

The President's Homeland Security adviser, Lisa Monaco, said: "Our efforts will be the most effective when they focus on amplifying authentic voices," such as former violent extremists. These voices can convince others from going down the path to violence.

The President's national security adviser, Susan Rice, added that they are already amplifying the voices of ISIL defectors overseas. And she explains that "these voices are eroding ISIL's appeal."

This countermessaging works, and it has worked for the State Department, but we are not doing it at home. We need to do it here at home and not just overseas. That is why I urge strong support for this.

I don't understand after it being the product of a bipartisan task force with bipartisan support out of the committee, the very week that the Brussels attack occurred, we marked up this bill. Mr. Speaker, it is time to act. I urge passage of this bill.

Mr. Speaker, I yield back the balance of my time.

Ms. JACKSON LEE. Mr. Speaker, I rise to speak in opposition to H.R. 4820, the "Combating Terrorist Recruitment Act of 2016," because regrettably the bill was not improved as I had hoped and expected between the Committee markup and, floor consideration.

Specifically, Section 2 of H.R. 4820, directs the Secretary of Homeland Security, *inter alia*, to employ "Counter-messaging of foreign terrorist organization communications and narratives."

However, the bill is silent on the issue of domestic terrorists and the threat they pose to the safety and security of Americans.

This was a point raised by the minority members during the markup, but an agreement could not be reached to include the words "and domestic terrorist" in the bill.

As a senior member of the House Committee on Homeland Security and Ranking Member of the Judiciary Subcommittee on Crime, Terrorism, Homeland Security, and Investigations, I appreciate the concerns the bill is intended to address but in my view the bill's scope is too limited in view of the number and frequency of violent domestic extremist attacks such as the one occurring in the evening of June 17, 2015 at the historic Mother Emanuel African Methodist Episcopal Church in Charleston, South Carolina.

Combating violent extremism is too important to become the subject of partisan political disputes.

Instead, we should work together to find common ground that reconciles the competing interests of collective security and individual liberties.

We must not focus on one religion as being a threat—this would be wrong and counterproductive.

Mr. Speaker, there have been other attacks by foreign and domestic violent extremists.

The Fort Hood Texas attack committed by Major Nidal Malik Hasan, who opened fire and killed 13 U.S. military personnel.

The Boston Marathon attackers were two Chechen brothers Dzhokhar Tsarnaev and Tamerlan Tsarnaev who carried out a bombing that took 3 lives and injured 264 others.

Later, the brothers killed university police officer Sean A. Collier.

On December 2, 2015, 14 people were killed and 22 were seriously injured in a terrorist attack in San Bernardino, California, which consisted of a mass shooting and an attempted bombing.

The perpetrators, Syed Rizwan Farook and Tashfeen Malik, a married couple living in the city of Redlands, who the San Bernardino County Department of Public Health training event and holiday party, of about 80 employees.

This threat of attack by foreign terrorists on American soil is real and substantial and re-

quires vigilance by the Administration and this Congress.

However, threats of domestic terrorist attacks are also real.

Mr. Speaker, we cannot be unmindful of the fact that since September 2001, there have been 250 deaths at the hands of home grown violent extremists as opposed by 50 by foreign terrorists.

The seminal act of homegrown domestic terror occurred in 1995, when the domestic terrorist Timothy McVeigh detonated the truck bomb that destroyed the Alfred P. Murrah Federal Building, killing 168 persons and injured over 680 people.

At the time, it is the largest loss of American lives at the hands of a domestic terror group since the Civil War.

Today, the challenge is countering the messages of violent extremism no matter the source and not to fall for thinking that one type of violent extremism is less of a threat than another type of violent extremism.

Radical and extremist groups, both domestic and international, systematically prey upon the vulnerabilities of young persons by offering inducements such as financial assistance, familial-like bonds, or the promise of an exciting and heroic life.

In some cases, youth have been forcibly recruited or tricked into participating in terrorist activities, including suicide bombings.

The heinous attack in Mother Emmanuel Church was a defining moment in our nation's history for many reasons, but the final chapter will be written by those who are charged with keeping our nation and its people safe while preserving the way of life that terrorist seek to change.

One of the enduring challenges for members of the Homeland Security Committee is how we guide the work of the Department of Homeland Security.

I hosted DHS Secretary Jeh Johnson in Houston for two days of discussions, and tours that were insightful and probing on a range of regional and national homeland security issues.

The issue of violent extremism is one of several efforts that the Department of Homeland Security has prioritized and begun efforts to address both the international threat and the domestic threats.

DHS defines "Domestic Terrorism" as: "Any act of violence that is dangerous to human life or potentially destructive of critical infrastructure or key resources committed by a group or individual based and operating entirely within the United States or its territories without direction or inspiration from a foreign terrorist group."

Groups and individuals inspired to commit terrorist acts are motivated by a range of personal, religious, political, or other ideological beliefs—there is no magic formula.

Further, the complexity of adding social media as a new source of recruitment for violent extremists is complicating the efforts of law enforcement, domestic security and national defense.

The line between lawfully protected speech and activity that may be a threat should be clearly defined by law.

Taking care to protect civil liberties and constitutional rights means that our system of laws must acknowledge that reading, writing, or speaking of one's views or beliefs even when they are unpopular is not a crime.

Hate speech is not a crime—while an act of violence motivated by hate is.

Violent extremist threats within the United States can come from a range of violent extremist groups and individuals, including Domestic Terrorists and Homegrown Violent Extremists (HVEs).

The troubling violent nature of the attack at Mother Emanuel AME Church, its location in the South, on a night devoted to prayer services, by a young man still in his twenties awoken fears that many of us who represent majority minority congressional districts had hoped were receding with the passage of time.

In the wake of the killings at Mother Emanuel in Charleston, several African American Churches have fallen victim to fires.

Historically, African American churches are the center of religious, social, cultural and political life for the communities they serve.

Since the tragic events of September 11, 2001, members serving in this body were mindful of the history that we worked not to repeat.

Today, we are still working to assure the public that appropriate checks must be made certain in how increased in government authority is controlled.

The demographics of young persons' becoming involved in terrorist groups also appear to be changing.

In many cases the persons implicated are younger than reported in the past and there appear to be more female youth joining the ranks of terrorist organizations.

Additionally, more young supporters are coming from Western countries that are further removed from actual conflict areas.

The Palestinian Islamic Jihad and Hamas have recruited children as young as thirteen to be suicide bombers and children as young as eleven to smuggle explosives and weapons.

During 2003, thirteen-year-old twin sisters who had been recruited by al-Qaeda linked groups were caught attempting to commit a suicide bombing against Western businesses and local government buildings in Morocco.

Counter-recruitment and counter-radicalization initiatives should be tailored locally, and should engage members from across the community who are in a position to address specific underlying factors or identify potential radicalization indicators.

Counter-recruitment and radicalization initiatives must evolve with the young audiences they are intended to reach, adapt along with the adversaries, incorporate new developments in technologies, and address changes within environments where young persons are susceptible.

I encourage my colleagues to withdraw this bill and allow for it to be considered under an open rule or for the bill to be sent back to the committee for further consideration.

The SPEAKER pro tempore (Mr. PERRY). The question is on the motion offered by the gentleman from Texas (Mr. McCaul) that the House suspend the rules and pass the bill, H.R. 4820, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. THOMPSON of Mississippi. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

# SECURING AVIATION FROM FOREIGN ENTRY POINTS AND GUARDING AIRPORTS THROUGH ENHANCED SECURITY ACT OF 2016

Mr. KATKO. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4698) to enhance aviation by requiring airport security assessments and a security coordination enhancement plan, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 4698

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

## SECTION 1. SHORT TITLE.

This Act may be cited as the "Securing Aviation from Foreign Entry Points and Guarding Airports Through Enhanced Security Act of 2016".

## SEC. 2. LAST POINT OF DEPARTURE AIRPORT SECURITY ASSESSMENT.

(a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Administrator of the Transportation Security Administration shall conduct a comprehensive security risk assessment of all last point of departure airports with nonstop flights to the United States.

(b) CONTENTS.—The security risk assessment required under subsection (a) shall include consideration of the following:

(1) The level of coordination and cooperation between the Transportation Security Administration and the foreign government of the country in which the last point of departure airport with nonstop flights to the United States is located.

(2) The intelligence and threat mitigation capabilities of the country in which such airport is located.

(3) The number of known or suspected terrorists annually transiting through such airport.

(4) The passenger security screening practices, capabilities, and capacity of such airport.

(5) The security vetting undergone by aviation workers at such airport.

(6) The access controls utilized by such airport to limit to authorized personnel access to secure and sterile areas of such airports.

(7) The degree to which the government of the country in which such airport is located mandates, encourages, or prohibits the collection, analysis, or sharing of passenger name records.

## SEC. 3. SECURITY COORDINATION ENHANCEMENT PLAN.

(a) IN GENERAL.—Not later than 240 days after the date of the enactment of this Act, the Administrator of the Transportation Security Administration shall submit to Congress and the Government Accountability Office a plan—

(1) to enhance and bolster security collaboration, coordination, and information sharing relating to securing international inbound aviation between the United States and domestic and foreign partners, including U.S. Customs and Border Protection, foreign government entities, passenger air carriers, cargo air carriers, and United States Government entities, in order to enhance security

capabilities at foreign airports, including airports that may not have nonstop flights to the United States but are nonetheless determined by the Administrator to be high risk; and

(2) that includes an assessment of the ability of the Administration to enter into a mutual agreement with a foreign government entity that permits Administration representatives to conduct without prior notice inspections of foreign airports.

(b) GAO REVIEW.—Not later than 180 days after the submission of the plan required under subsection (a), the Comptroller General of the United States shall review the efforts, capabilities, and effectiveness of the Transportation Security Administration to enhance security capabilities at foreign airports and determine if the implementation of such efforts and capabilities effectively secures international inbound aviation.

## SEC. 4. WORKFORCE ASSESSMENT.

Not later than 270 days after the date of the enactment of this Act, the Administrator of the Transportation Security Administration shall submit to Congress a comprehensive workforce assessment of all Administration personnel within the Office of Global Strategies of the Administration or whose primary professional duties contribute to the Administration's global efforts to secure transportation security, including a review of whether such personnel are assigned in a risk-based, intelligence-driven manner.

## SEC. 5. DONATION OF SCREENING EQUIPMENT TO PROTECT THE UNITED STATES.

(a) IN GENERAL.—The Administrator of the Transportation Security Administration is authorized to donate security screening equipment to a foreign last point of departure airport operator if such equipment can be reasonably expected to mitigate a specific vulnerability to the security of the United States or United States citizens.

(b) REPORT.—Not later than 30 days before any donation of security screening equipment pursuant to subsection (a), the Administrator of the Transportation Security Administration shall provide to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Commerce, Science, and Transportation of the Senate a detailed written explanation of the following:

(1) The specific vulnerability to the United States or United States citizens that will be mitigated by such donation.

(2) An explanation as to why the recipient of such donation is unable or unwilling to purchase security screening equipment to mitigate such vulnerability.

(3) An evacuation plan for sensitive technologies in case of emergency or instability in the country to which such donation is being made.

(4) How the Administrator will ensure the security screening equipment that is being donated is used and maintained over the course of its life by the recipient.

(5) The total dollar value of such donation.

## SEC. 6. NATIONAL CARGO SECURITY PROGRAM.

(a) IN GENERAL.—The Administrator of the Transportation Security Administration may evaluate foreign countries' air cargo security programs to determine whether such programs provide a level of security commensurate with the level of security required by United States air cargo security programs.

(b) APPROVAL AND RECOGNITION.—

(1) IN GENERAL.—If the Administrator of the Transportation Security Administration determines that a foreign country's air cargo security program evaluated under subsection (a) provides a level of security commensurate with the level of security required by